

Sunset City Corporation
City Council Minutes
May 16, 2017
Page 1 of 19

Minutes of a regular meeting held May 16, 2017 at Sunset City Hall, 200 West 1300 North, Sunset, Utah; Mayor Macfarlane presiding.

REGULAR SESSION

Mayor and Council Present:

Beverly Macfarlane	Mayor
Chad Bangerter	Council Member
Ricky Carlson	Council Member
Norm Noyes	Council Member
Jake Peterson	Council Member
Scott Wiggill	Council Member

City Employees Present:

Susan R. Hale	Recorder
Linda J. Youngdell	Treasurer/Office Manager
Jason Monroe	Public Works Director
Ken Eborn	Police Chief
Anthony Bott	Interim Fire Chief
Chris Whetten	Asst. Fire Chief

Others Present:

Tami Goodin	Bureau of EMS	
Mark Becraft	North Davis Fire District Chief	
Jason Taylor	North Davis Fire District Deputy Chief	
Martin & Karen Harder	Harder's Hairport, LLC	
Ron Elizondo	Top Hat Diner	
Mark Alder	Kelley & Shauna Hill	Itol Hunt
Leia Kumrow	Janice Hulse	Heidi & John Blaylock
Hope Thompson	Marc Sacco	Janet Lujan
Shirley Griffiths	Kevin Snow	Kaysee Coleman
Elsie Coleman	Royal Williams	Leslie L. Garcia
Allyson & Jeremiah J. Jackson	Marsha Alder	Terry Avondet
Cliff & Maurlene Nelson	Kathy Gittins	Robert & Kelly Schenk
Lee Sanchez	Suzanne Acosta	Debra & Steve Kawaguchi
Nene Jabczynski	Jenn & Chris Sims	Chris Hadley
Robert Carruth	Jason Kendall	Sandy Bybee
Doug Garcia	William Kirshner	Janet Stratton
Nancy Moore	Michelle & Tyler Argyle	Mary Earl
Tracy Wiggill	Ty Swenson	Rebecca Larson
Eric Wagoner	Renee Thomas	Ryan Furniss
Lila Ray Seeds	Barbara Gorringer	Nancy Smalling
Neil Coker	Phill Wally	Peydun Van Hoff
David Van Hoff	Cheryl Bradley	Amber Lauritzen
Brad Paxton	Daniel Martinez	Divina Spencer
Kevin Sterling	Shirley Maez	Tony Maas

**Sunset City Corporation
City Council Minutes
May 16, 2017
Page 2 of 19**

Others Present (cont.):

Christy Thompson
Ian Marshall
Jared Wheeler
Brian Tobler

Mike Cowan
Thomas Dalton
Michael Love

Devin Caradina
Matthew Maas
Trevyn Tu

The meeting was called to order at 6:30 p.m. by Mayor Macfarlane. She explained there is overflow seating in the Sunset Room, where people can hear the meeting. The public will be allowed to give their comments, however the Council will not be answering any questions during the public comment period. She asked everyone not to make a personal attack on anyone and said they just want to hear their comments about the Fire Department issue. If a personal attack begins she will interrupt it. She wants to clarify some things, but will do so just before Public Comment, and then everyone will be on the same page to begin.

Council Member Carlson gave the invocation and led the Pledge of Allegiance.

Approval of Minutes: Council Member Bangerter made a motion to approve the minutes of April 18, 2017 as presented. Council Member Peterson seconded the motion. The motion passed unanimously with Council Members Bangerter, Carlson, Noyes, Peterson and Wiggill voting yes.

Approval of Vouchers: Council Member Carlson made a motion to approve the voucher for the Davis County Government ALS fees in the amount of \$20,207.37. Council Member Noyes seconded the motion. The motion passed unanimously with Council Members Bangerter, Carlson, Noyes, Peterson and Wiggill voting yes.

Mayor Macfarlane explained how much it will cost the residents if they keep the Fire Department, if they go with North Davis Fire District (NDFD) and if they keep the Fire Department and pay the firefighters part-time wages. If they go with NDFD, the property tax based on a residence valued at \$130,000 will increase \$87.76 per year, \$7.31 per month or \$0.24 per day. To keep the Fire Department with part-time firefighters, the property tax based on a residence valued at \$130,000 will increase \$157.41 per year, \$13.12 per month or \$0.43 per day. If they go with the NDFD, Sunset's property tax rate must decrease the same amount the NDFD would be taxing the Sunset residents. If the Council decides to keep Sunset's tax rate the same as it is now, they would have to hold a Truth-in-Taxation Public Hearing. Council Member Noyes explained if everything is kept the same and they don't cut the budget, there is a shortfall of \$300,000 and taxes will need to be increased to make up the difference. Essentially it looks as though taxes will be increased no matter what. There was some time spent trying to clarify some confusion.

There was trouble with the sound system going into the Sunset Room, so some time was spent throughout the meeting adjusting how people were speaking into the mikes.

Public Comments: Tracy Wiggill requested that the Council table this public comment period and schedule a public hearing so the residents may be heard, then they can bring the issue back to the table to be addressed.

Leia Kumrow has been told there are many elderly and low income families and said they should pay it because it's worth it. She values them all.

Rebecca Larson Sickler said her parents moved here in 1953 and she was raised here. Back then half of Sunset was on the other side of the highway, but around 1960 half of Sunset was put under the freeway. At that time, there was talk about turning Sunset over to Clearfield and her parents were very upset. She said they are Sunset and proud to be citizens of Sunset. It took 50 years after a couple of children were killed to get a streetlight at 250 West and 1800 North. It makes her mad when she gets mail with the City listed as Clearfield. She wants them to stay as Sunset City.

Allyson Jackson stated last week in an online story on Fox13now.com about the possible changes for Sunset's Fire Department, the Mayor said she would like to see the community weigh in on the decision but when she asked the Council to hold a public hearing the Council Members told her it was not necessary. They determined they are the Council and have been elected to vote for their constituents. They chose not to have a hearing. As one of their constituents, Mrs. Jackson said she was there to tell them how she felt about this issue. She is upset that they would have moved forward with this big of a decision without seeking public input. She is glad word got out and the public is here. They are working with the citizens' tax payer money and she is okay with paying the increase. There is more than budget to take into consideration, such as public safety. She understands if they go with NDFD, they will lose a fire truck that can respond to emergencies. In addition, she believes response times will increase; no one can beat Sunset Fire's response times to Sunset residents. She also thinks the City could lose control over the future changes and costs for the services they now receive. She has worked with Sunset firefighters on and off for 10 years in helping with emergency preparedness efforts in Sunset and they are always supportive and anxious to be involved in the community. This debate has resurfaced a number of times in the 13 years she has lived in Sunset and every time it has, the public has come out in support of keeping the Fire Department. She believes they do this because they prefer to belong to a community and not just live in a city. If the Council Members do not understand that, they should not be in public service.

John Blaylock supports the Fire Department and he knows that every second counts when they are called to a medical situation or a fire. Any time wasted by having another agency come in increases the likelihood of someone not surviving or a fire increasing so much that it cannot be fought. He also serves in emergency preparedness in Sunset and feels the Sunset Fire Department is a necessary operation in the City.

Maurlene Nelson has lived in Sunset for 34 years. She has had to call the Fire Department a few times. The first time was about 20 years ago when her grandmother had a stroke. The Fire Department was there in minutes and they were able to revive her. The second time was when kids had started a small fire in the back yard and the firefighters got it out before it spread. The

Sunset City Corporation
City Council Minutes
May 16, 2017
Page 4 of 19

third time was when her husband passed away, but they were able to revive him and he lived a couple more weeks that were dear to the family. She believes the City needs the Fire Department and she is willing to give up a candy bar or soda a day to keep them here. She does not want to have to wait 40 minutes for the ambulance to try and get through traffic to get to her.

Suzanne Acosta has lived in Sunset for six years and her first experience with them was November 1st of last year. Her van motor caught on fire and they were there in a matter of seconds. If they weren't there, the fire would have spread farther than just the motor. It was at 2:00 in the afternoon and the students of Sunset Elementary were out on recess. If there had been a delay for another city to come in and help the fire could have spread and there could have been an explosion. She was a complete wreck, but they were calm, patient and courteous with her. She feels safer having them here.

Eric Wagner was there in support of the Fire Department because he works at the Jr. High and there are some students there with medical issues. Whenever they have to call 911, they are there within two minutes max. A couple minutes time can make the difference between life and death. There are times he has come from Clearfield on Main Street and, with traffic, it has taken him 20 minutes. If traffic is backed up that far, it will slow the response time down a lot. Human life is worth the extra 40 cents a month.

Michelle Argyle said she is a resident of Sunset and knows what's best for her. The Council does not. She pays taxes here, so therefore they work for her. She doesn't work for them and doesn't do what they say. They do what the residents say because they pay for the City. She is a parent and three years ago her daughter had an anaphylactic reaction to cats. It took the Sunset Fire Department less than three minutes to get to her. She was with a sitter, so in the time it took for her to get to her daughter, the medics were there and getting ready to intubate. She is not willing to put her life at risk because the time it takes in a perfect situation for Station 41 in Clearfield to respond is 8 to 10 minutes. She is willing to pay the extra money. She also works at Sunset Elementary and they are not allowed to give medications to children or anything other than CPR. As a future nurse, she understands if oxygen is not provided to the brain the risk of death is increased in seconds, not minutes. She is also not willing to put all the students and staff at Sunset Elementary at risk because they have to wait longer for response.

Renee Thomas said she had a seizure in 2012 and without the Fire Department coming to save her, she would have died. She had another seizure on the way to the hospital. In 2015 she had a kidney transplant and without the Fire Department here she could die at any given time. Her neighbor could also die because she had a heart transplant around the same time. She believes the Sunset Fire Department needs to stay.

Mark Alder is in favor of keeping the Sunset Fire Department. He is living proof that time makes a difference. His house burnt to the ground in 2013 and the Sunset Fire Department made sure he made it out alive. He thanked Council Member Bangerter for being there as Mayor at that time. He also thanked Council Member Wiggill, who lives down the street from him, for serving the community. He asked them to please keep the Sunset Fire Department.

Sunset City Corporation
City Council Minutes
May 16, 2017
Page 5 of 19

Martin Harder, owner of commercial property in Sunset, has two concerns. The first is echoing the response time concerns. Last Thursday one of his tenants had a leak in his propane tank and the Sunset Fire Department responded quickly and everything worked out well. He is appreciative of those fire fighters. The other concern is, with response time possibly being much longer, he believes the fire insurance rates for the residents will go up.

Ryan Furniss is in favor of keeping the Fire Department. He put out an online petition two days ago and there are 150 people who have signed it. He believes once Sunset goes with the District, they lose their platform. They will be only two voices out of six. Sunset is not very big, but West Point and Clearfield are, so he believes Sunset will help foot the bill for all the fire costs for those bigger cities. Sunset's best possible solution right now is to keep the Fire Department and raise taxes. He has heard the City could receive \$700,000 for the old fire station. They could take that money and build a steel outbuilding behind the City Building and put the Fire Department in the basement of the City Building. The City has the square footage for a nice Fire Station and if they have to get a loan on the outbuilding for \$500,000 it would only be \$25,000 yearly payments. He wondered why Public Works or the Police Department is not being talked about. It's always the Fire Department and there is always a common denominator when it happens; those four individuals are seated at the bench. Mayor Macfarlane interrupted him, stating they were not going to point fingers. Mr. Furniss continued stating Council Members Bangerter, Noyes, Carlson and Peterson have been against the Fire Department. He does not believe it's about the money; it is a personal beef these individuals have with the Fire Department.

Lila Ray Seeds is for keeping the Fire Department. Two years ago her brother had a stroke at the house and the Fire Department came within minutes. She doesn't want to have to wait for another fire department to take 5 to 15 minutes to respond. She is not in good health and wants to know, if she needs help, that the Sunset Fire Department from only blocks away will be there. She believes if the Council is thinking of getting rid of the Fire Department it is because they are not thinking about the residents of Sunset. She asked them to keep the Fire Department.

Barbara Gorringer said there have been a lot of testimonials about how the Fire Department has been a big part of the community, but she wondered why the Fire Department budget is so enormous when the City owns all their equipment. She realizes the City lost funds when Sierra R.V. moved out of Sunset. If they could find a way to get over the hump until the City gets more businesses, she believes they could keep the Fire Department.

Ron Elizondo said he used to be a resident of Sunset and he now owns the Top Hat Diner in Sunset. He's been here for over 30 years. The Fire Department has been great when inspecting his business; very picky, but they tell him how to fix things. The Police Department is one of the best. When he was robbed, Sunset responded along with a lot of other departments. He said this is a democracy and it seems unconstitutional that there hasn't been a public vote on this issue. He understands the people elected the Mayor and Council, but they need to find out how many people are really for getting rid of the Fire Department and how many want to keep it. He hopes they make the right decision.

Sunset City Corporation
City Council Minutes
May 16, 2017
Page 6 of 19

Nancy Smalling stated she is an ex-firefighter/EMT of a volunteer department. They do more than they are given credit for and are here for the citizens of Sunset. She had an option to move out of Sunset a couple of years ago, but chose not to because of the community feeling here; the people who care about their residents. Her husband had a stroke in 2007 and she had a stroke in 2009. Her smoke detector went off one day after dinner and they showed up before Clearfield. They live in a mutual aid area. She sees a train sitting on the tracks at 1800 North very often. She said her ex-husband was a Clearfield firefighter, so she knows they will take care of themselves first. She wondered who would train Sunset citizens how to help the community in an earthquake and does not believe Clearfield will come to Sunset to help during an earthquake. Sunset residents deserve the same care as if Clearfield was here, which they already have in the Sunset Fire Department. There is a thing called a golden hour and waiting 10 minutes for an ambulance to get here from Clearfield takes away 10 minutes of that golden hour, in which brain death, heart and human death takes place. She believes getting rid of the Sunset Fire Department is ridiculous. They voted the Council in, but they don't have to vote them back in.

Neil Coker is concerned with the figures that were being read because it sounds like the tax increase is all the Fire Department's fault, when it's not. He spent over 30 years with the Fire Department and it has come a long way during those years. They have had to fight for everything they have, when they have seen other departments in the City get things that were not in their budget. The revenue the ambulance brings in has not been mentioned and the City would be losing that as well. He mentioned he helped get signatures for that petition and has another page of signatures to give the Mayor. He is totally in support of the Sunset Fire Department. He said the taxes mentioned have been on a \$135,000 house and he received information that as of January 2017 the average sales price for a home in Sunset is \$168,000. He believes that alone will cause a tax increase.

Phil Wally stated his concern is the senior citizens, who are the foundation of the community and they always seem to get the short end of the stick. He said the community has a great Fire Department and they can't find any better. He believes there are other options where the Fire Department can be saved. The community will work as a team for a better Sunset.

Payden VanHoff used to be a Sunset firefighter and it seems this issue keeps coming up. When Council Member Bangerter was Mayor they proved they could run an ambulance and it brought the City money. This issue doesn't come up with the Police or any other department; just the Fire Department. He said Ryan Furniss was in their corner and he doesn't know who of the Council is anymore. A lot of the NDFD and Clinton firefighters came from Sunset. He wanted the Council to listen to all the people there who want to keep the Fire Department. If the Council doesn't do what they want, they just won't bring them back next year.

David VanHoff said, with the expansion of 1800 North, Sunset will have more traffic and Clinton, Clearfield and West Point are still growing. There will be more and more accidents and NDFD's response time will be slower. If there is a natural disaster the NDFD will respond to Clearfield residents first. Sunset needs to support this Fire Department and give them what they need to keep responding. He wondered what a human life is worth and said there are four schools in Sunset. He has a special needs son. There was an emergency at the Jr. High with

Sunset City Corporation
City Council Minutes
May 16, 2017
Page 7 of 19

another student and the Sunset Fire Department was there in no time. He wondered what would have happened if Sunset had already gone with the NDFD. He believes the Roy Fire Department was lost during this last fire. If they can't support the Sunset Fire Department, they may as well go home and light matches to their homes and roast marshmallows because that is what will happen if they go with NDFD. Those trying to respond during rush hour traffic is ridiculous and Clinton has the issue of trains on the tracks.

Kevin Snow went to the City website and listened to the last meeting's minutes. The Council keeps bringing up a \$300,000 proposal to give the firefighter raises to about \$13.00 per hour, but they voted to knock it down. Then in this meeting they are trying to put it back in, but the only two issues now are staying the same or going with NDFD. From what he has heard, none of the Sunset firefighters have asked for a raise and are okay with staying status quo so they can stay in the City. He said this whole thing of its not the citizens choice is not good. He talked with the Elections Office and the citizens can take this to the ballot through a petition if the Council votes for this tonight. If it can't be on the ballot this year, it will be on the ballot next year. He hears the Council Members saying they talked to 50 residents and they all said they wanted to get rid of the Fire Department. No one here tonight has said that. The budget excuse is a bunch of malarkey because they can save \$12,000 a year by keeping the Fire Department, not lose control and not have their taxes raised after it's done. If they have to build a \$1 million station, it will only be \$300,000 with the money from UDOT. If it's really about cost cutting, they can farm out all the other departments to Clinton. The Fire Department is the least costly.

Cheyrl Bradley is not a Sunset resident, but echoed the sentiments of the rest. Her main concern is the response time. She believes Clinton could get to her house faster if there was a train blocking the street, but knows Sunset could get there faster if there was no train. Her son trained in Sunset to become a firefighter/EMT and was with them for eight years. He maintains his loyalty to the Sunset Department even though he has worked for Syracuse for 5 years. Response time is important with the four schools in Sunset.

Amber did not state her last name. Most of her concerns have been mentioned, but she said if they don't keep their Fire Department, she didn't know what business will want to fill the empty lot owned by Sierra R.V. She fears their home insurance will go up and said everyone she has talked to is willing to pay more taxes. She asked the Council to keep the Fire Department.

Brad Paxton has lived here for 13 years and said the Fire Department has done wonderful things for the community such as the Easter Egg Hunt and free fire alarms. He stated the paramedics have been to Sunset Jr. High 20 times this year and wondered how long it would take NDFD to get there compared to Sunset. With kids being bussed to Sunset schools their decision does not only affect Sunset, but a lot of other cities' as well. He is willing to pay extra property tax to keep the Fire Department.

Daniel Martinez is the owner of Laser Zone in Sunset. He supports the Fire Department, who came to them with updates and things to keep their business up to code. They did this with the utmost respect and he can see they are a huge part of the community. He believes getting rid of them is a bad decision.

Sunset City Corporation
City Council Minutes
May 16, 2017
Page 8 of 19

Hope Thompson is a 20 year resident and believes almost any Sunset resident has a story about their interaction with the Fire Department. They saved both of her children. With the auto body businesses here, she wondered how long someone would have to wait for help if a car fell on them from Roy, Clearfield or Clinton. She asked the Council to save the Fire Department.

Divina Spencer has had to have the Fire Department come to her house multiple times. In 2010, if the Fire Department had not gotten there within minutes, her whole house would have gone up and she would have lost a lot more than she did. Had it not been for the Fire Department getting there when it did, she would have had more problems than she has. She watched them help an elderly neighbor, keeping him from being hurt more than he was. She has seen them help other neighbors who were in critical condition and NDFD would not have gotten through in time. She fears if they take away the Fire Department they will take away their lives. The Fire Department drives Santa around throwing candy to the kids and no other town around here that she's seen does that for their children. She supports keeping the Fire Department because they've made her life a lot better.

Kevin Sterling moved here two years ago and is happy he has not had to call the Fire Department yet, but it is like insurance for him. If they take away the Fire Department, their insurance is gone and that fast response is gone. Their medical bills will go up the longer it takes the paramedics to arrive. He knows the Council has to make hard decisions. They look at the money and see the shortfall. He looks at his budget too, but believes it would be worthwhile to increase their taxes to keep the Fire Department. They are trying to help the Council make the right decision. They want the fast response time that can save lives and allow for more happy memories.

Marsha Alder is a fairly new resident and the man who told them he is alive because of the Fire Department is now her husband. She commutes every day and said when they are in a grid lock on the freeway no one can move for an emergency vehicle. She has seen emergency vehicles at a dead stop. She believes the residents of Sunset deserve better than to have to wait the extra time for someone from an outlying area. She has worked seen and worked with cities that have annexed police and fire. They never get the same respect and concern for the citizens as the local departments provide. She too has seen watched the Sunset Department help citizens who have fallen or cannot stand. Those simple things are just as important to them as the burning house. If they have to put a dollar value on someone's life they have their priorities in the wrong direction.

Shirley Maez is a resident and also owns a rental property in Sunset. She willingly pays in excess of \$400 a year extra for the duplex so they can have fire and police protection. She knows she can get in the Good Landlord Program, but the restrictions are too stringent and she didn't want people in her business. Because she owns the two different properties she would pay not just double, but four times the amount and it would be worth every single penny to keep the Fire Department. This is supposed to be America; a government for the people, by the people and of the people. It's time they get back to that. She has not heard one person say they would be upset with paying the extra taxes for the Fire Department. She understands someone said they were too stupid and needed the Council to make this decision for them. She does not consider

Sunset City Corporation
City Council Minutes
May 16, 2017
Page 9 of 19

herself stupid and for someone to assume they don't have the brains to make this decision is very insulting to every single Sunset resident.

Tony Maez said he was in Vietnam in 1967, was in an ambush and got wounded. If it was not for the response time of the helicopters he would not be here. He knows response time is so important. To have the Fire Station down the street from them is great and it is good to have firefighters who care.

Christy Thompson said her husband works for Union Pacific and knows how long those trains sit on the tracks. She has been here for 20 years and Sunset is their community. Their firefighters are wonderful and they need to keep them.

Mike Cowan hears the sirens almost every day so he knows they are out there. Response time is extremely important to a father of four when they're coming home from school and maybe not paying attention. He wondered what happens to Sunset's equipment if they join the NDFD. He has heard they will inherit the equipment and Sunset will not get it back if they decide it was a bad idea for the community. They need to keep the Fire Department here in the community.

Bob Carruth has lived here for 19 years and is the first person to say he voted the Mayor and Council Members into Office and believes they have done a lot of research to find out what is the best move for Sunset. He understands there are a lot of emotions with people who have dealt with the Fire Department. He does not know how much different the response time will be, but said he trusts the Council to have done their research and to represent them as a community. He does not want to pay higher taxes. He would rather have good service. He has only seen the Fire Department on Christmas when they take Santa around. Maybe he's been very fortunate, but that is his experience. He feels there will be a lot of people angry with him for speaking out for the opposing side, but believes it was time for someone to do so.

Laura did not give her last name. She echoed almost everything that was said. They have been to her house several times because she has a child with special needs and she has been anaphylactic. If Sunset annexes to NDFD, they get Sunset's equipment to use or sell as they choose. If they decide it's not a good thing and want the department back, the City will have to repurchase all of that equipment. She wondered if NDFD would be in the Fun Days parade, come out at Christmas with Santa to throw out candy, do the Easter Egg Hunt, do fireworks or give out free fire alarms. The Sunset firefighters are not asking for a pay increase; they are happy staying at \$2.00 an hour. However, if the taxes are increased to give them a raise, they would gladly take that extra money. She will pay a tax increase not only for the Fire Department, but for all the departments who have not been brought into this.

Devin Caradema states this is an issue for him because his is a firefighter and because he lives in this City. The people he works with are some of the most outstanding individuals and care about the people here. They put their lives on the line to save the residents' lives. Taking the Fire Department out of the City raises his taxes. Keeping the Fire Department raises his taxes. He would rather pay the higher tax and keep the Fire Department versus outsourcing it.

Sunset City Corporation
City Council Minutes
May 16, 2017
Page 10 of 19

Ian Marshall wondered what more the Council needs than everyone's support and willingness to pay the tax increase. He understands there are opposing sides and they are welcome to state their side, but they have more support for the tax increase. He said if they use their best judgment, they'll sit up there again next time. If not they control that, too.

Thomas Dalton has been with the Sunset Fire Department for about a year and a half and is a fully certified firefighter. He has donated about a year and a half of schooling so he can be here today. During this time he has donated approximately 1,080 hours to the Sunset Fire Department and the citizens of Sunset. In that time he's made approximately \$400 to \$450. They don't do it for the money; they do it out of the kindness of their heart because that's what the citizens deserve.

Matthew Maass said he has been with Sunset Fire for about 9 years. He works with some pretty amazing people in this Department and they have great Fire Chiefs who have done a lot for them. There are some who are at the station a lot spending time away from their families to be there for the citizens of Sunset. He believes the Fire Department should stay in Sunset.

Chris Hadley has been on the Council and knows it takes a lot of work. He wants to keep the Fire Department and is willing to pay more taxes for it. He said there is a saying, "Good work isn't cheap and cheap work isn't good." If NDFD took over providing a lower cost service upfront, but once they have all Sunset's equipment, they might increase the taxes beyond what they initially said. He is willing to pay more taxes to have reliable, close by emergency services. The Fire Department has been to his house several times and he is grateful for their quick response.

Jared Wheeler has three young boys. He works 12 hours a day to pay his bills and provide for his children. The Sunset firefighters don't go to work for the paycheck; they work for the people of the City. He hears the sirens a lot from them going to help someone. Every time he feels good knowing someone is there to help people. He doesn't know any of the firefighters or the Council Members, but at least he sees the firefighters and police officers out in the community. Every time his kids see them, they say hi to them. Never once has his children seen any of the Council and they don't know who they are. He is in favor of keeping the Fire Department.

Michael Love has lived in Sunset almost 30 years and has attended the Council meetings for about six months now. He wishes half these people would show up at most of the meetings. He came here tonight ready to voice his support of NDFD, but after hearing all the comments, he has changed his mind. He has listened to the residents and if they want to have their taxes raised to save the Fire Department, they should do it. He drives for Uber and has met many people. When asked where he is from and he tells them, no one recognizes Sunset. The Fire Department is good for this community. He has had to use them once and they were there on the spot, so he gave kudos to them. He also said Sunset's Police Department does a wonderful job and believes it is one of the best in the state. This is a great community and he believes the residents want the Fire Department to stay no matter what it costs. He believes the Council should listen to them like he did.

Sunset City Corporation
City Council Minutes
May 16, 2017
Page 11 of 19

Trevyn Tu is a former Sunset firefighter and spent two years in the Department. He believes this City deserves better than this. He spent 60 hours a month volunteering his time here and that is on top of his 40 hour full-time job. That was time away from his family to make sure the citizens had the quality care they deserve. It is wrong to try to take that away from them.

Tyler M. Argyle is a senior member of the Sunset Fire Department. He has seen many of his brothers come and go from the Department. They learned, grew and served this City with very little in return. He has donated many hours to this City and his wife has spent nights laying awake listening to sirens and worrying about what he was encountering. His kids spent many Christmases waiting for him to get home to open presents, so he could help someone who was having a worse day. They all serve this City wholeheartedly and ask for very little in return. Six years ago he stood here fighting for an ambulance. At that time the City was in a deficit so the Chiefs came up with an idea to run an ambulance to help. Everyone stepped up to get additional training the State required. They have the same certifications as the surrounding departments have. He believes someday NDFD will serve Sunset, but he does not believe it should happen now. He believes it shouldn't happen until Clinton, Syracuse, Layton and other Davis County Departments come to the table to help share the burden. He wants to keep the Fire Department in Sunset.

Interim Chief Anthony Bott said the NDFD is a fantastic agency. He has been the Interim Chief since December of 2016 and has been with the Department since 2004, with a short leave in 2014 to work for the Weber Fire District. When the chance to come back to Sunset arose, he took it because he missed working for this community. It has not been easy since becoming the Interim Fire Chief. He felt they needed to look at going part-time, as they are now putting in 60 hours a month for \$1.25 an hour. None of them asked for this; it was his doing. They won't ask for it because they love providing the service for the residents. They do need a new fire station. They asked for one around 2005 and it was shut down. He understands times are tight. He also presented a budget with a four year plan. It would increase their budget about \$160,000 the first year and \$15,000 more each year for the next three years to get them up to part-time. They have all told him they would rather keep their wages status quo than not have the Fire Department in Sunset. He appreciates all the support from the citizens.

Janet Dawson Duncan Lujan is from Scotland. The Fire Department is personal for her. She showed a picture from 1976 of the Fire Department. Her husband was a firefighter and she was in the auxiliary. It is important to her to have the Fire Department in the City. She is a volunteer at Sunset Elementary and loves this City. She has lived here since 1963. She thanked those who have taken the time to speak today. She has attended many Council meetings and knows how important the Fire Department is.

Jason Kendall has lived in Sunset since he was born 47 years ago. He wanted to speak on behalf of the military residents of Sunset, of which he is one. There are times when he has to leave his family for extended periods of time and it is great to know there are people in this City that can take care of his family while he is gone. Having the Police and Fire Departments here in the City gives him some peace of mind while he is off working in another country. He told the Council to keep them here.

Brian Tobler is a former Sunset firefighter/EMT. He said the Department has changed his life and for them to even consider giving it away blows his mind. These firefighters love this City and all the countless hours they put in. They're always ready to help. He asked the Council not to throw it away.

- 1. Request for City to supply paper products for a Public Safety Honor Event:** After seeing other cities were honoring their police officers and firefighters, Sandy Bybee formed a committee made up of Rachael Giles, Neil Coker and Janice Hulse to help her with an open house to honor the Police and Fire Departments on Saturday, June 24, 2017 from 1:00 to 3:00 p.m. in the Sunset Room. There will be simple treats. They will have thank you cards there for people to sign and pages for children to color to give to the police officers and firefighters. They have asked Sunset businesses to donate and only one has not been cooperative. They will have a bulletin board with business cards on it to show how much the police and fire personnel are appreciated. They have found a talented photographer within Sunset to take pictures at the Police and Fire stations to post. A member of the community has spent hours making corsages to give the spouses of the officers and firefighters. Will all the negativity towards police and fire personnel, they wanted to create an encouraging and accepting reception for Sunset's police and fire personnel. They thought it would be a good place for residents of the community to meet and get to know the police and fire personnel of the City. She is asking if the City could donate paper plates, napkins, paper cups and maybe the printing of the thank you cards. Interim Chief Bott said the Firefighters Association could also help.

Council Member Bangerter made a motion to donate \$50.00 towards the event. Council Member Noyes stated he would be happy to donate whatever paper products they need. Mrs. Bybee said Wanema Butcher also offered to pay for it. Council Member Noyes seconded the motion and added that he will cover what the \$50.00 does not. The motion passed unanimously with Council Members Bangerter, Noyes, Wiggill, Carlson and Peters voting yes.

- 2. Presentation by the Utah Department of Health Bureau of Emergency Medical Services and Preparedness:** Tami Goodin works with the Bureau of Emergency Medical Services for the Utah Department of Health and is the License Coordinator. She said there had been some confusion so she was asked to be here today to explain the State rule of cost, quality and access. The issue at hand is not a licensing issue; it's an annex issue. State Code 26-8A-408 establishes rules for cost, quality and access for new applicants. New applicants are those who want to provide a new service or new application. The Bureau of EMS outlines the criteria to help EMS providers to establish goals for the access, service quality and cost. 26-8A-408.7 states the local government shall establish cost, quality, and access goals for the ground ambulance and paramedic services that serve their area. They strongly encourage local governments work with their local EMS providers to establish these goals. There are no National standards for response times, but local governments know what is best for their citizens. All EMS providers in the area offer exceptional EMS services and all follow the National standards; therefore they are all equal in their training. All EMS providers are required to have a Medical Control Physician who helps with their training and maintains

their written EMS protocols, so part of the goal is to make sure the Medical Control Physician is involved in the service.

Council Member Bangerter clarified with Ms. Goodin that there is no National standard regarding EMS response times and asked if there is a response time required State or law. She responded that there is not. NDFD Chief Becraft responded that NFPA 1710, which is a National Standard, allows for a one minute turn out time and a four minute response time for fire. It was clarified there is no set standard for EMS.

3. **Consider Resolution 2017-08 declaring intent for Sunset City Corporation to petition the North Davis Fire District for annexation:** Council Member Bangerter is not sure why he was designated the presenter for this item, but he was asked by the Mayor and Council to research this issue months ago. He stated Council Member Wiggill is the Council Member over the Fire Department. He stated he believes the biggest thing is the information taken to the residents is incorrect. They just heard there is a National standard for fire of a one minute turnout time and four minute response time. The comments heard tonight are anywhere from six to ten minutes. Interim Chief Bott reported the other night at 2:00 a.m., Clearfield's ambulance was dispatched with Sunset's engine to a medical at 1425 North in Sunset. There was a delay in dispatch by two minutes and a two minute delay in response time as well. What he has been trying to explain is there will be a delay in response time because North Davis operates off of a different dispatch. Since 1993 Sunset has had an EMS unit to respond to the medical to help while waiting for an ambulance. His concern is that Sunset will no longer have that. In response to Interim Chief Bott, Council Member Bangerter said that ambulance was delayed because it is not a first responder to Sunset City because Sunset has a station at this time. He asked if Sunset were annexed into the NDFD service area, if it wouldn't then receive the initial call instead of the transferred call. Interim Chief Bott said the call was paged out to both stations at the same time. He does not know where the delay is, but it took some time for that dispatcher to set off the tones for their station. Even if NDFD becomes Sunset's Fire Department, Sunset goes through the Davis County Dispatch; not Clearfield Dispatch and that will cause a delay. Council Member Bangerter asked NDFD Chief Becraft if he felt the 6 to 10 minute response time they've been hearing is an accurate time. Chief Becraft believes that could be true, but at other times they get dispatched at the same time. He drove from 2450 N. 450 W. to Station 42, which is 3.1 miles, in 3 ½ minutes. The National standard is 5 minutes and statistically they fall into that and he knows Sunset does, too. However, there will be times when Sunset may respond in six minutes. You can't use one call for an average. 90% of the time they fall within the 5 minute first response time. That time also includes paramedics, which neither one of them have control over. Council Member Bangerter said there are items that need to be worked out and response time is one of them. If a call comes in for the north end of Sunset there could be a delay, but that is why they have interlocal agreements with other agencies, which has helped Sunset City several times and in which Sunset has helped other cities several times. Sunset relies a lot on Clinton for back up, but if a train is on the tracks, Sunset still has NDFD and Roy departments that respond.

In answering comments he heard during the public comment period, Council Member Bangerter said there was a comment that Sunset used to pay Clinton for their ambulance service, but Sunset has never done that. Clinton provided their ambulance as a service to the community. The term “them and us” was used and this is not a matter of “them and us”. NDFD will become Sunset’s fire department. That Sunset won’t have local control is not true. Anytime a member of Sunset sits on any board, their voice is heard just as much as another board member’s voice. In an annexation, State law requires NDFD to give Sunset City fair and equal representation on their board. The current Board consists of 3 members from Clearfield and three members from West Point, with a rotating member as Chair. The Board will be revised to either have two members from each city (including Sunset) or three members from each city, along with a rotating Chair. North Davis would become Sunset’s Fire Department and many of the firefighters were trained in Sunset. He has heard other Fire Chief’s say the worst thing about this taking place is a training station is being removed. The Council has a big decision to make. As the firefighters become trained in Sunset, they move on and that creates a lot of turn over. In the 70’s and 80’s the Department consisted of volunteers called out when the siren went off or via telephone. It changed so much since then. Equipment is a big issue. The City only has about 1,600 homes the tax base comes from so the equipment is hard to keep up on. It was asked if the equipment would go to NDFD. \$1.9 million has been spent on equipment since 1956 and that equipment has depreciated to a value of just under \$200,000. That does not include the ambulance in the process of being done. Sunset has two old fire trucks and NDFD has several fire trucks available, with a budget that is able maintain them. He has heard a lot of fear that the Council isn’t there for them and the point is, the Council Members are residents also. Their children also live in Sunset. He heard someone say Roy’s firefighters were lost, but with the GPS type equipment in the fire trucks, he believes that is hysteria. He assured the residents the Council would not permit the eight to fifteen minute response times spoken of earlier. The Board Members are residents of their cities and if they felt their cities were in jeopardy, they would be taking care of the problem. The Sunset Members would also be that way. Santa Claus will still be riding a fire truck around Sunset during Christmas time and there are other cities that do the same thing. If the Board members say the Easter Egg Hunt is going to happen, then it will. The Sunset residents are not going to lose anything. The only thing they found to be a little different is the fire works display will be conducted by another company.

Council Member Bangerter has not seen Main Street so gridlocked that there is no way for an ambulance or fire truck to get through. The crowd got noisy about that and Council Member Bangerter said if it is, people move out of the way of emergency vehicles. Interim Chief Bott said they showed them a video a while ago that showed how people don’t move out of the way. He doesn’t believe it is because they are ignoring them, but that cars are built so well they can’t hear the sirens. Council Member Bangerter asked Chief Becraft if he feels there is a real concern with gridlock on Main Street and, if there is gridlock, what would happen. Chief Becraft feels it is situational. This is for every community; not just Sunset. They work through it and do the best they can. It might take a little longer, but 90% of the time, no. No fire chief across the Wasatch Front can promise they’re not going to have problems responding if there is gridlock on the freeway. There were many times during his career in

Roy they would run southbound on I-15 to 650 North in Clearfield and turning around to go back northbound to get to a call. Mayor Macfarlane believes the citizens feel if the fire station is located in Sunset, they won't even have to worry about that. Interim Chief Bott believes if they keep the Fire Department in Sunset, they wouldn't have to worry about the potential gridlock because their main access is 250 West, which is almost never gridlocked. However, they do face that issue when responding to a call on the freeway. When they are responding to another city on an interlocal agreement call, they do hit gridlock or the train at times. Council Member Bangerter said that ended what he had written to respond to.

Council Member Noyes stated one issue brought up was home owner insurance. When talking with his insurance agent, he was told since the ISO rates were the same in Sunset and NDFD and since everyone covered by the District was within a five mile range of a Fire Station, there would be no change in homeowner insurance premiums. This was according to Allstate's corporate office. Another thing is that all three of the last fire chief's have presented a plan, in one form or another, to pay the firefighters more and the Council knows they are worth that and it is a concern. He talked with a neighbor, who is a registered nurse and works at a local ER, told him the quality of care that Sunset's ambulance crew gives has improved immensely over the last four or five years. And that is not to say their level of care was bad, but the level of training and experience has improved. He has had residents come to his home, call him and email him to discuss this item. He can assure them there is an equal number of residents who do not want a tax increase.

Council Member Wiggill has expressed his concerns about how this was handled from the beginning with information not being given to the public. He supports the Fire Department and has spoken to many people. Other than one, all of those people were in support of keeping the Fire Department. He believes when businesses or people are looking to locate in a City they look for churches, schools, a low crime rate with a good Police Department, a Fire Department, etc. They all know the NDFD will respond to Sunset within the National times. The majority of the people he chose to hear tonight were the ones who said they wanted the Fire Department to stay in the City because of the things they do for the residents that they don't believe they'll get from the District. He wants to keep the Fire Department here and is willing to pay the extra property tax.

Council Member Wiggill made a motion to adopt the budget status quo for the Fire Department as it sits currently.

Council Member Carlson stated the Council has been talking about this during a lot of budget meetings and after looking at all the options they've discussed, he feels it is best for the residents to look at going with NDFD. He said there have been a lot of comments towards Clearfield City and this has nothing to do with Clearfield; it is with North Davis Fire District. Informing the public has always been a challenge. The agendas have been posted and he believes, because people like living here they get complacent and don't worry about what government is doing every day. He suggested that everyone look to see what is on the agenda for every meeting and if they are interested in an item they can come to the meeting. In the last couple of months, they've held a meeting almost every week trying to get the

budget hammered out in between regular Council meetings. They held a meeting with North Davis Board Members and the NDFD Chiefs the day after a regular Council meeting in which the Council heard from some residents about the Fire Department. They had invited those residents to attend the NDFD meeting, but only a few of them attended. He is a resident of Sunset just like the rest of them and he also wants what is best for his family. Some people seem to believe the Council Members are not residents, but big bad government people. They are residents who have just as much interest in doing what is right for the residents as anyone else. He doesn't have anything against the Fire Department and, if they looked at his record, he has always supported the Department, but he believes the cost to keep the Department is unbearable. He has been receiving emails and phone calls from residents and going out to talk to residents. After discussing this issue with them, 100% of them believe it's time to go with NDFD. It is interesting to see the different experiences each of them have had doing this, but that has been his experience so far. When asked where those people were tonight, he responded one of them had told him their opinions were the same so Council Member Carlson could speak for him. There were some comments about what would happen in a natural disaster, so he asked Interim Chief Bott how many Sunset firefighters were residents of Sunset. Interim Chief Bott responded there are two that are residents of Sunset right now; however the station is manned 24/7 with firefighters from all over the area. Council Member Carlson stated there are some issues in the Fire Department and to solve these issues it has been said they would need to go to a part-time Department. He knows some have said tonight they are willing to stay status quo to keep the Department, however the problem with that is still the expense of a new Fire Station. He cares about the firefighters and does not like them working out of an unsafe building, which is what they're doing now. He reiterated the City is not losing a fire department, but gaining a fire district and Sunset would have equal say with the other cities in the District.

Council Member Peterson made sure to talk to as many people as he could and has spoken with a lot more people than have spoken here tonight. He believes the older people of the City are the ones who really don't want the tax burden. He lives here with his family and he has friends who live in Sunset, so he has not taken this lightly.

Mayor Macfarlane stated this issue came up a couple of years ago so she formed a committee of 13 residents from across the City. All but one of them said they wanted to keep the Fire Department here. She also asked them if they raised taxes or implemented a fee if they'd still want to keep the Fire Department here and they said yes.

Mayor Macfarlane said they need to go back to the motion on the table. Council Member Noyes reminded everyone the motion Council Member Wiggill made is not about an item on the agenda and a motion cannot be made for something that is not on the agenda. Council Member Wiggill said if his motion cannot be heard, then he would like to make a motion to table this item and take it into further consideration. Council Member Carlson asked Recorder Hale what delaying this item does to the schedule of adopting the budget. Recorder Hale replied the budget has to be passed by June 22nd if there is not going to be a tax increase. If the Council decides to increase taxes, a public hearing would have to be held in August and then the budget could be passed. Mayor Macfarlane asked what they are

supposed to do with the petitions received. Recorder Hale said, unless the petition is filed formally for the ballot, there is nothing they can do with it except see it as support for the Fire Department. Mayor Macfarlane repeated the motion to table the item. The motion died for lack of a second.

Council Member Noyes made a motion to approve Resolution 2017-08 declaring intent for Sunset City Corporation to petition the North Davis Fire District for annexation. Council Member Carlson seconded the motion. The motion passed 4 to 1 via roll call vote. Council Member Peterson – yes, Council Member Carlson – yes, Council Member Wiggill – no, Council Member Noyes – yes, Council Member Bangerter – yes.

Council Member Bangerter said it is more than evident the residents feel he has been against the Fire Department from the beginning. He has been elected three times, so that tells him those present are not the majority of this community. Tonight they are the majority in this room, but he does not believe it is a true representation of the whole community. The motion is passed and if there is a legal question about the resolution, it needs to be brought up with legal.

- 4. Consider Resolution 2017-09 approving a lease/purchase agreement with Zion's Bank for the new ambulance:** Interim Chief Bott explained half of the cost of the cab & chassis remount of the ambulance has been paid and the amount of the annual payments over the next five years is \$12,733.06, at 3.11% interest. The ambulance should be done in June.

Council Member Bangerter stated this shows getting rid of the Fire Department was not the intent when this project began. He reminded everyone, the amount taken from the Fire Vehicle Capital Outlay Fund did not cause the City to raise taxes, but it did take money being saved for a fire truck, which Interim Chief Bott has stated the Fire Department also needs to replace. Interim Chief Bott stated he tried to get a used ambulance earlier for \$20,000 but it was shot down.

Council Member Noyes made a motion to approve Resolution 2017-09 approving a lease/purchase agreement with Zions Bank for the new ambulance pending Attorney King's approval. Council Member Wiggill seconded the motion. The motion passed unanimously with a roll call vote. Council Member Bangerter – yes, Council Member Noyes – yes, Council Member Wiggill – yes, Council Member Carlson – yes, Council Member Peterson – yes.

- 5. Consider Resolution 2017-10 approving an agreement for the U.S. Air Force to locate and maintain groundwater monitoring wells within Sunset City:** Recorder Hale explained this agreement is a renewal of the previous years' agreements for the Air Force to maintain monitoring wells in Sunset and pay the lease payments for those spaces to Sunset.

Council Member Bangerter pointed out the Air Force is spending a lot of money to monitor ground water contamination within Sunset. Council Member Noyes advised the residents can have their homes tested for those contaminants by contacting HAFB. Council Member

Carlson commented they have heard presentations from time to time from HAFB and each time the plumes are getting a little smaller.

Council Member Noyes made a motion to approve Resolution 2017-10 approving an agreement for the U.S. Air Force to locate and maintain groundwater monitoring wells within Sunset City. Council Member Bangerter seconded the motion. The motion passed unanimously with a roll call vote. Council Member Bangerter – yes, Council Member Noyes – yes, Council Member Wiggill – yes, Council Member Carlson – yes, Council Member Peterson – yes.

- 6. Schedule Public Hearing to gather resident input for the Fiscal Year 2017 budget amendments and Fiscal Year 2018 budget requests:** Recorder Hale explained the Council will need to schedule this public hearing on June 6 or June 20, 2017 if there is not going to be a property tax increase. They are going into a budget meeting after this meeting and if the Council decides to increase taxes the public hearing can be postponed.

Council Member Noyes made a motion to schedule the Public Hearing to gather resident input for the Fiscal Year 2017 budget amendments and Fiscal Year 2018 budget requests for June 6, 2017. Mayor Macfarlane said she will be out of town on that date, so Council Member Noyes amended his motion to June 20, 2017. Council Member Bangerter seconded the motion. The motion passed unanimously.

- 7. Mayor, Council and Department Head reports:** Mayor Macfarlane stated her appreciation for all those who attended the meeting tonight. She assured the residents that when they get to the annexation process, they will make sure all the terms and conditions the City wants will be part of the agreement. If the agreement is not satisfactory, they don't have to go through with it.

Council Member Carlson advised the Mosquito Abatement District is moving into the drone testing phase for their operations.

Council Member Peterson stated the Youth City Council will be on May 20th at 2:00.

Interim Fire Chief thanked all the residents for their support of the Fire Station. They will continue to respond until their last call. He invited the Council to a flash over training on the 20th at the HAFB Fire Department.

Public Works Director Monroe reported they will begin taking down the marquee on the 22nd and a new one will be brought in for installation on the 24th.

Council Member Noyes made a motion to go into the work session after a short break. Council Member Carlson seconded the motion. The motion passed unanimously with Council Members Bangerter, Carlson, Noyes, Peterson and Wiggill voting yes.

WORK SESSION

To discuss the FY18 budget requests: Recorder Hale had put everything in this budget worksheet that had been talked about at the last meeting. She went through those items, answering any questions that arose.

The Council discussed whether to cancel, scale down or keep the full Fun Days this year and it was decided to keep the full Fun Days. Scenarios surrounding the Fire Department and property taxes were discussed.

Changes to the budget were as follows: General Fund -- 1) cut \$25,000 from streets in sidewalk curb and gutter; and 2) add \$5,000 to buildings and grounds for ½ of an audio visual system. Utility Fund -- 1) \$5,000 was added for ½ of an audio visual system.

It was decided the next budget meeting would be held after the regular session on June 6th.

Council Member Noyes made a motion to go back into the regular session. Council Member Bangerter seconded the motion. The motion passed unanimously with Council Members Bangerter, Carlson, Noyes, Peterson and Wiggill voting yes.

Council Member Carlson made a motion to adjourn. Council Member Noyes seconded the motion. The motion passed unanimously with Council Members Bangerter, Carlson, Noyes, Peterson and Wiggill voting yes.

The meeting adjourned at 11:20 p.m.

Approved – July 18, 2017

/s/Beverly K. Macfarlane, Mayor

/s/Susan R. Hale, Recorder